A Focus on Goal Achievement: An Emerging Framework for TANF and Related Work Programs

LaDonna Pavetti, Ph.D. Center on Budget and Policy Priorities

Michelle K. Derr, Ph.D. Mathematica Policy Research, Inc.

June 25, 2015

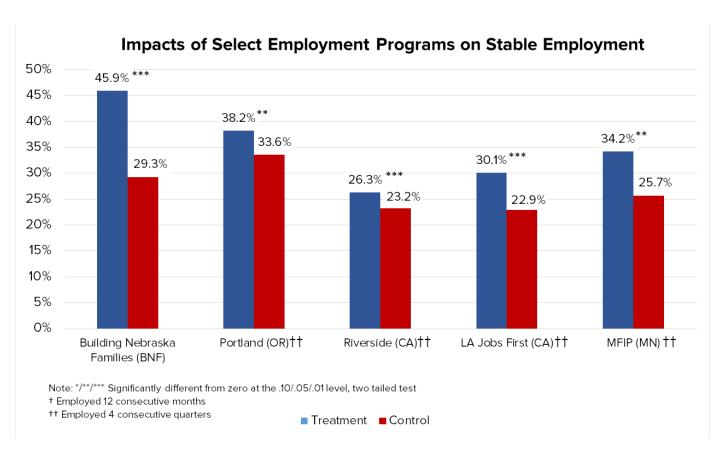


Why Create a New Framework for TANF and Related Employment Programs?

- History: Modest success, even in the most effective employment programs
- The future: Need to invest in adults to see big improvements in long-term outcomes for kids
- Changing labor markets: Declining employment among single mothers with high school education or less for most of the last 10 years; increased demand for skills
- New possibilities: Evidence that if we teach "life skills" we can do better



Existing programs make a significant difference for some, but many program participants are left behind



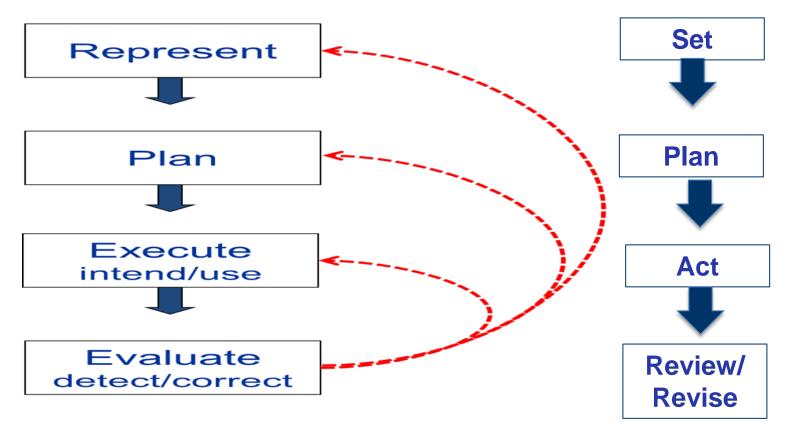


Why Focus on Goal Achievement?

- Grounded in science
- Compatible with key program purposes, but provides a new approach to service delivery
- Provides a framework that can guide individual, organization and community goals simultaneously
- Shifts the emphasis from what we do to what we achieve and how we achieve it
- Creates a structure for measuring interim progress toward longerterm goals – especially useful for individuals with significant employment barriers
- Makes explicit how critical "life management" or "executive function" skills are to success at school, home and work



The Science Behind Goal Achievement Comes from Research on Self-Regulation and Executive Function



Goal Achievement/Problem-Solving Process: Phil Zelazo, Executive Function expert, University of Minnesota



Executive Function Skills are Skills We Draw on To Successfully Achieve A Goal

- Executive functions are a set of processes that all have to do with managing oneself and one's resources in order to achieve a goal
- An umbrella term for skills we use to:
 - Organize and plan
 - Control how we react to situations
 - Get things done



What are executive function skills?

- Skills we use to organize and plan things
 - Organization
 - Time Management
 - Planning/Prioritization
- Skills we use to control how we react to situations
 - Response Inhibition
 - Flexibility
 - Emotional Control
 - Metacognition
- Skills we use to get things done
 - Task Initiation
 - Sustained Attention
 - Goal-Directed Persistence
 - Stress Tolerance
 - Working Memory



Executive Function Skills Are Important to Work Programs Because They Play a Critical Role in Goal Achievement

Goal-Achievement Process	Executive Functioning Skills
Set	Metacognition, working memory
Plan	Planning/prioritization, time management, working memory, task initiation
Act	Task initiation, response inhibition, time management, sustained attention, working memory
Review/Revise	Metacognition, flexibility, working memory

Factors Related to Living in Poverty that Influence Executive Function Skills

Toxic Stress

 Bandwidth Tax (Living in conditions of chronic scarcity)

Environmental and "life" factors



What is toxic stress and why does it matter?

- Toxic stress is prolonged activation of stress response systems in the absence of protective relationships.
- Toxic stress disrupts brain architecture and impairs the development of executive functions.
- If children do not get what they need from their relationships with adults and the conditions in their environments—or (worse) if those influences are sources of toxic stress—their skill development can be seriously delayed or impaired.
- Exposure to toxic stress has lifelong consequences



What is the "bandwidth tax" and what does it have to do with living in poverty?

- Living in poverty means living in chronic scarcity
- Living under the conditions of scarcity imposes a "bandwidth tax" which reduces the cognitive resources that individuals have available to devote to activities aimed at achieving long-term goals
- Researchers that have studied scarcity liken living in poverty to living perpetually on a missed night of sleep
- The impact of the bandwidth tax:
 - Reduces capacity to think logically and analyze and solve novel problems and process information
 - Diminishes ability to evaluate options and make high-quality decisions
 - Impairs self-control, often leading to impulsivity

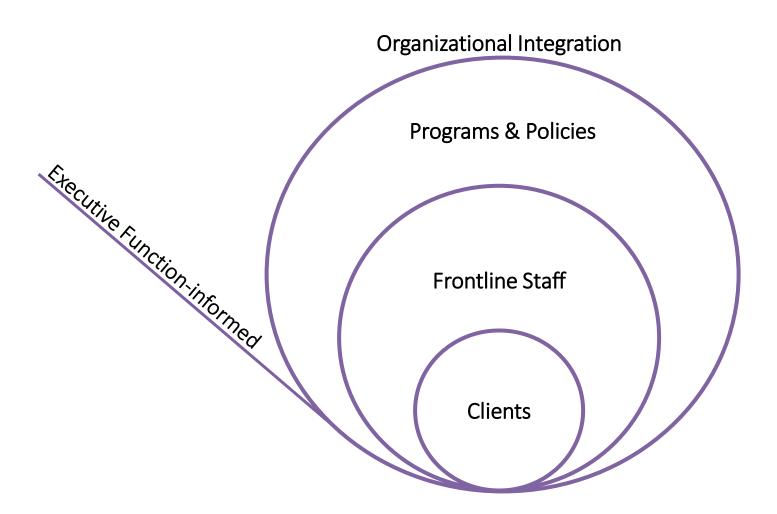


Environmental and "life" factors that negatively impact executive functions

- Stress
- Poor nutrition
- Lack of sleep
- Lack of social connections (loneliness)
- Sadness
- Physically unfit



Implications for TANF Programs: Executive Function-Informed Practice Is Focused on Changing How We Provide Services

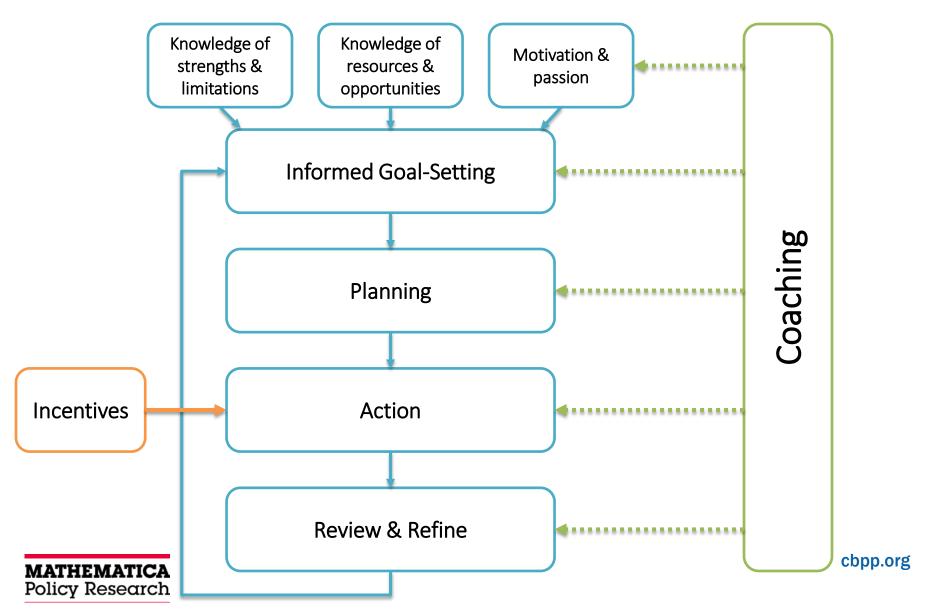


What Makes an EF-Informed Goal-Setting Process Different from Current Practice?

- More explicit emphasis on goal setting and achievement how goals are set matters
- More intentional and specific approach to planning break goals down into manageable steps with explicit plans for achieving them (down to the day and time something will get done)
- "Living" plans that are regularly reviewed and revised
- Different approach to providing support creating "scaffolds" that break tasks into small steps; provide as much support as is needed to successfully complete the task
- Important role for using incentives to engage participants and build skills
- Focus on active skill building that involves modeling use of skills and practice in settings that mimic the settings where they will be used



An Example of a Goal-Achievement Model



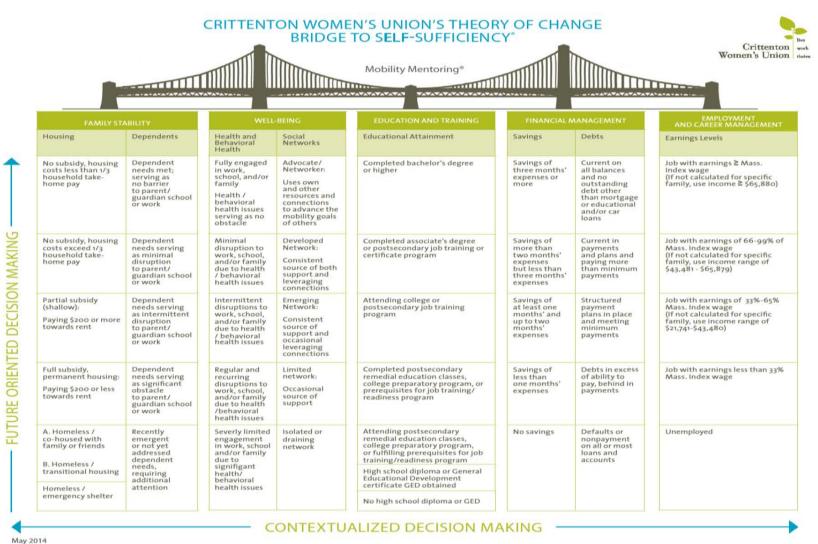
Design Questions

- What are the progressive steps for achieving long- and short-term goals? How do they link to the program's mission, goals, and services?
- Who works with the client to facilitate goal achievement (e.g., coach/direct service staff, peers, online)? Where does it occur (e.g., individual meetings, dyads/triads, groups)? What is the process?
- What changes can create a more streamlined and supportive program, work, and home environment? (Interventions to reduce the strain on executive skills)
- What resources and processes can be used to motivate and reward goal achievement? (Use of incentives)
- How are progress and performance outcomes used to instill accountability, implement course corrections, and celebrate successes?



PROGRAM EXAMPLES

Example: Crittenton Women's Union





Example: New Haven MOMS Partnership

- Cognitive behavioral therapy intervention (within the context of stress reduction) for mothers in public housing developments
- Extensive use of incentives (e.g., Walmart gift cards; personal care items)
- Community collaborative public/private partnership
- Neighborhood hubs, including one in a grocery store
- Hired "community ambassadors" to deliver services act as a critical bridge between the community and agency staff
- Innovative use of technology Momba cellphone app
- Adding a workforce component
- Accomplishments:
 - Extremely high levels of participation and completion
 - Significant reduction in parental stress
 - Significant reduction in depression
 - Significant increase in social connections



Example: Reduce Cognitive Demands

Children's Bureau, In	Without all of the follo	ing to your appointment, owing documentation you oe recertify:
Check all that apply: PROOF OF IDENTITY - A? Parent(s) picture ID: Driver's License State II Passport Military Sc Work ID *Foster Parents- All of the ab Valid Foster Parent License	For all chill For all chill For all chill For all chill Birth Ce hool ID Birth co Immunis	La man : come list for
matches where you live ☐ Verification the child is was documentation with child(ren)	d of the State from DCS casew	orker or current per diem
□ Valid Lease or lease amendment for existing lease period; Signed & dated Landlord Statement or rent receipt □ Current mortgage statement	☐ ICES Screen ☐ Valid Driver's License ☐ Current mail in envelope received at address including postmark (No Window) ☐ Valid State ID ☐ INS Green Card CO (WORKING AND/OR AT	0 DAYS OF APPOINTMENT) ☐ Utility Bill (billing date within last 30 days) ☐ Current Pay Check Stub ☐ Mail from DFR, DWD, IMPACT service provider ☐ Online documentation from US Postal Service
If working: ☐ Bi-weekly- Last 2 prior to ☐ Weekly – Last 4 prior to a ☐ TANF/IMPACT Referral	appointment	ly-1 most recent checks Verification or Letter—if no checks W JOB all the following:
VERIFICATION OF ALL (Must cover most recent 3/ Current TANF benefit l Social Security (SSI) be (New Tanf/Impact Clients- ICES screens were sent from	nefit letter	appointment date) other income you receive – Please
Provider Information P	APPLICABLE): ualified childcare provider: age completed by a licensed or	

4 Easy Steps to Renewing Your Voucher					
Here is a checklist to help you track what you will need to bring to the appointment.					
	Proof of Current Address Check off the <u>one document</u> you will brin	ıg:			
	O Driver's license	O Utility	bill- current at time of appointment		
	 Envelope postmarked in the 30 days prior to your appointment (no window envelopes) 				
	O Letter from State or Federal Government	t agency dated	I in the <u>30 days</u> prior to your appointment		
	2. Proof of Identity Check off the one document you will brin	g:			
	O Driver's license	 Militar 	y ID		
	○ Passport	O School	ID		
	Other government-issued ID	O Work I	D		
	4. Proof of Eligibility Check off all of the situations that apply is	to you and who	at you need to bring.		
	• .	to you and wh	at you need to bring.		
(Do you go to school or training?				
	BRING A SCHEDULE that shows your name participation, and semester dates or beg		•		
(Do you work?				
		r 25, your pay stu	or to your appointment. ibs would have to cover the days from November ik, you would have to bring four pay stubs to your		
(Do you have any other forms of inco BRING PROOF OF ANY OTHER INCOME, fi	-	m work?		
	 Unemployment printout 				
	 Social Security (SSI) benefit letter 		Questions about what to bring? See the next page.		
	 Current TANF benefit letter 				
			Need more help? Call us at 1-866-287-2420 x204		



Example: Community Engagement (Routt County)

- Talk it Up Engaging community partners
- Step it Up Six week goal setting group
- Move it Up Individualized education and employment activities



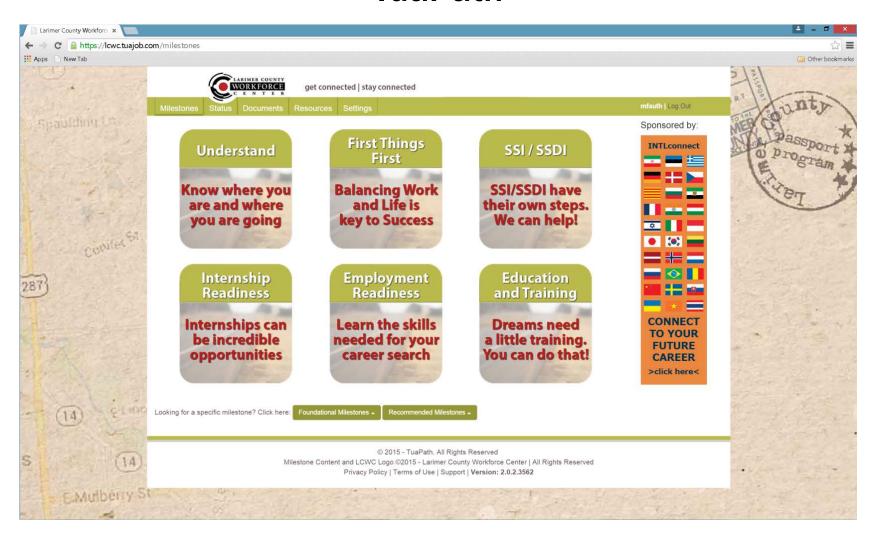
Example: Online Goal Achievement (Larimer County)

- Automate routine processes to free up staff time to provide more oneon-one support
- Create milestones in different domains breaking tasks into discrete and manageable steps; examples include
 - Exploring careers
 - Applying for child care
 - Registering for school or training
 - Job search monitoring and management
- Integrate tracking of hours with online completion of milestones
- Provide more immediate feedback to participants when tasks are completed (e.g., use of non-monetary incentives to create and sustain motivation)





TuaPath



Next Steps

- Call for action to innovate -- design and implement a goal achievement/executive function-informed employment program
- Start small engage in a fast-cycle learning process
- Participate in a "learning community" of states and localities
- Commit to evaluate "build the evidence"



For More Information

- LaDonna Pavetti <u>Pavetti@cbpp.org</u>
- Michelle Derr <u>mderr@mathematica-mpr.com</u>

Also visit: www.buildingbetterprograms.org

