1	DRUG SCREENING FOR TEMPORARY ASSISTANCE FOR
2	NEEDY FAMILIES RECIPIENTS
3	2012 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: Brad R. Wilson
6	Senate Sponsor: Aaron Osmond
7	
8	LONG TITLE
9	General Description:
10	This bill modifies the Employment Support Act by requiring an applicant who
11	otherwise qualifies for cash assistance under Utah's Family Employment Program to
12	complete a written drug screening questionnaire and meet other requirements in order
13	to receive cash assistance under the program.
14	Highlighted Provisions:
15	This bill:
16	<ul> <li>requires a parent who otherwise qualifies for cash assistance under Utah's Family</li> </ul>
17	Employment Program to complete a written questionnaire designed to determine the
18	likelihood of the parent having a substance use disorder;
19	<ul> <li>requires an applicant to submit to a drug test if the written questionnaire indicates a</li> </ul>
20	reasonable likelihood that the applicant has a substance use disorder;
21	<ul> <li>requires an applicant who tests positive for a controlled substance to enter into and</li> </ul>
22	follow an employment plan that includes the following to continue to receive cash
23	assistance under the Family Employment Program:
24	• receiving treatment for a substance use disorder; and
25	• testing negative on follow-up drug tests for a controlled substance;
26	<ul> <li>provides that refusing to take a drug test, failing a drug test, not entering into an</li> </ul>
27	employment plan, or failing to successfully follow an employment plan's substance

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28	use disorder treatment requirements, makes an applicant ineligible for cash assistance under the
29	Family Employment Program and for reapplication for cash assistance:
30	• for 90 days after a first occurrence within one year; or
31	• for one year after a second occurrence within one year; and
32	<ul> <li>makes technical changes.</li> </ul>
33	Money Appropriated in this Bill:
34	None
35	Other Special Clauses:
36	None
37	Utah Code Sections Affected:
38	AMENDS:
39	35A-3-302, as last amended by Laws of Utah 2009, Chapter 55
40	35A-3-304, as last amended by Laws of Utah 2011, Chapter 297
41	ENACTS:
42	35A-3-304.5, Utah Code Annotated 1953
43	
44	Be it enacted by the Legislature of the state of Utah:
44 45	Section 1. Section <b>35A-3-302</b> is amended to read:
44 45 46	Section 1. Section <b>35A-3-302</b> is amended to read: <b>35A-3-302.</b> Eligibility requirements.
44 45 46 47	<ul> <li>Section 1. Section 35A-3-302 is amended to read:</li> <li>35A-3-302. Eligibility requirements.</li> <li>(1) The program of cash assistance provided under this part is known as the Family</li> </ul>
44 45 46 47 48	Section 1. Section <b>35A-3-302</b> is amended to read: <b>35A-3-302. Eligibility requirements.</b> (1) The program of cash assistance provided under this part is known as the Family Employment Program.
44 45 46 47 48 49	<ul> <li>Section 1. Section 35A-3-302 is amended to read:</li> <li>35A-3-302. Eligibility requirements.</li> <li>(1) The program of cash assistance provided under this part is known as the Family</li> <li>Employment Program.</li> <li>(2) (a) The division shall submit a state plan to the Secretary of the United States</li> </ul>
44 45 46 47 48 49 50	Section 1. Section <b>35A-3-302</b> is amended to read: <b>35A-3-302. Eligibility requirements.</b> (1) The program of cash assistance provided under this part is known as the Family Employment Program. (2) (a) The division shall submit a state plan to the Secretary of the United States Department of Health and Human Services to obtain federal funding under the Temporary
44 45 46 47 48 49 50 51	Section 1. Section <b>35A-3-302</b> is amended to read: <b>35A-3-302. Eligibility requirements.</b> (1) The program of cash assistance provided under this part is known as the Family Employment Program. (2) (a) The division shall submit a state plan to the Secretary of the United States Department of Health and Human Services to obtain federal funding under the Temporary Assistance for Needy Families Block Grant.
44 45 46 47 48 49 50	Section 1. Section <b>35A-3-302</b> is amended to read: <b>35A-3-302. Eligibility requirements.</b> (1) The program of cash assistance provided under this part is known as the Family Employment Program. (2) (a) The division shall submit a state plan to the Secretary of the United States Department of Health and Human Services to obtain federal funding under the Temporary
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44 45 46 47 48 49 50 51 52	<ul> <li>Section 1. Section 35A-3-302 is amended to read:</li> <li>35A-3-302. Eligibility requirements.</li> <li>(1) The program of cash assistance provided under this part is known as the Family</li> <li>Employment Program.</li> <li>(2) (a) The division shall submit a state plan to the Secretary of the United States</li> <li>Department of Health and Human Services to obtain federal funding under the Temporary</li> <li>Assistance for Needy Families Block Grant.</li> <li>(b) The division shall make the plan consistent with this part and federal law.</li> </ul>
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44 45 46 47 48 49 50 51 52 53 54	<ul> <li>Section 1. Section 35A-3-302 is amended to read:</li> <li>35A-3-302. Eligibility requirements. <ul> <li>(1) The program of cash assistance provided under this part is known as the Family</li> </ul> </li> <li>Employment Program. <ul> <li>(2) (a) The division shall submit a state plan to the Secretary of the United States</li> </ul> </li> <li>Department of Health and Human Services to obtain federal funding under the Temporary</li> <li>Assistance for Needy Families Block Grant. <ul> <li>(b) The division shall make the plan consistent with this part and federal law.</li> <li>(c) If a discrepancy arises between a provision of the state plan and this part, this part supersedes the provision in the state plan.</li> </ul> </li> </ul>
<ol> <li>44</li> <li>45</li> <li>46</li> <li>47</li> <li>48</li> <li>49</li> <li>50</li> <li>51</li> <li>52</li> <li>53</li> <li>54</li> <li>55</li> </ol>	<ul> <li>Section 1. Section 35A-3-302 is amended to read:</li> <li>35A-3-302. Eligibility requirements.</li> <li>(1) The program of cash assistance provided under this part is known as the Family</li> <li>Employment Program.</li> <li>(2) (a) The division shall submit a state plan to the Secretary of the United States</li> <li>Department of Health and Human Services to obtain federal funding under the Temporary</li> <li>Assistance for Needy Families Block Grant.</li> <li>(b) The division shall make the plan consistent with this part and federal law.</li> <li>(c) If a discrepancy arises between a provision of the state plan and this part, this part</li> <li>supersedes the provision in the state plan.</li> <li>(3) The services and supports under this part are for both one-parent and two-parent</li> </ul>

59	(b) have a parent who is in the third trimester of a pregnancy.
60	(5) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
61	department shall make rules for eligibility and the amount of cash assistance a family is eligible
62	to receive under this part based on:
63	(a) family size;
64	(b) family income;
65	(c) income disregards; [and]
66	(d) other relevant factors[-]; and
67	(e) if the applicant has met the eligibility requirements under Subsections (5)(a)
68	through (d), the assessment and other requirements described in Sections 35A-3-304 and
69	<u>35A-3-304.5.</u>
70	(6) The division shall disregard money on deposit in an Individual Development
71	Account established under Section 35A-3-312 in determining eligibility.
72	(7) The department shall provide for an appeal of a determination of eligibility in
73	accordance with Title 63G, Chapter 4, Administrative Procedures Act.
74	(8) (a) The department shall make a report to either the Legislature's Executive
75	Appropriations Committee or the Commerce and Workforce Services Appropriations
76	Subcommittee on any proposed rule change made under Subsection (5) that would modify the
77	eligibility requirements or the amount of cash assistance a family would be eligible to receive.
78	(b) The department shall submit the report prior to implementing the proposed rule
79	change and the report shall include:
80	(i) a description of the department's current practice or policy that it is proposing to
81	change;
82	(ii) an explanation of why the department is proposing the change;
83	(iii) the effect of an increase or decrease in cash benefits on families; and
84	(iv) the fiscal impact of the proposed change.
85	(c) The department may use the Notice of Proposed Rule Amendment form filed with
86	the Division of Administrative Rules as its report so long as the notice contains all the
87	information required under Subsection (8)(b).
88	Section 2. Section <b>35A-3-304</b> is amended to read:
89	35A-3-304. Assessment Participation requirements and limitations Mentors.

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90	(1) (a) Within 20 business days of the date of enrollment, a parent client shall:
91	(i) be assigned an employment counselor; and
92	(ii) complete an assessment provided by the division regarding the parent client's:
93	(A) family circumstances;
94	(B) education;
95	(C) work history;
96	(D) skills; [and]
97	(E) ability to become self-sufficient[-]; and
98	(F) likelihood of a substance use disorder involving the misuse of a controlled
99	substance.
100	(b) The assessment provided under Subsection (1)(a)(ii) shall include:
101	(i) a survey to be completed by the parent client with the assistance of the division[ $-$ ]:
102	and
103	(ii) a written questionnaire to be completed by the parent client designed to accurately
104	determine the likelihood of the parent client having a substance use disorder involving the
105	misuse of a controlled substance.
106	(c) In addition to the other requirements of this part, if the results of the written
107	questionnaire taken by a parent client indicate a reasonable likelihood that the parent client has
108	a substance use disorder involving the misuse of a controlled substance, the parent client may
109	only receive cash assistance provided under this part in accordance with the additional
110	requirements of Section 35A-3-304.5.
111	(2) (a) Within 15 business days of a parent client completing an assessment, the
112	division and the parent client shall enter into an employment plan.
113	(b) The employment plan shall have a target date for entry into employment.
114	(c) The division shall provide a copy of the employment plan to the parent client.
115	(d) As to the parent client, the plan may include:
116	(i) job searching requirements;
117	(ii) if the parent client does not have a high school diploma, participation in an
118	educational program to obtain a high school diploma, or its equivalent;
119	(iii) education or training necessary to obtain employment;
120	(iv) a combination of work and education or training;

121	(v) assisting the Office of Recovery Services in good faith to:
122	(A) establish the paternity of a minor child; and
123	(B) establish or enforce a child support order[; and].
124	[(vi) if the parent client is a drug dependent person as defined in Section 58-37-2,
125	participation in available treatment for drug dependency and progress toward overcoming that
126	dependency.]
127	(e) If the parent client tests positive for the unlawful use of a controlled substance after
128	taking a drug test under Section 35A-3-304.5, the employment plan shall include an agreement
129	by the parent client to participate in treatment for a substance use disorder and meet the other
130	requirements of Section 35A-3-304.5.
131	[(e)] (f) As to the division, the plan may include:
132	(i) providing cash and other types of public and employment assistance, including child
133	care;
134	(ii) assisting the parent client to obtain education or training necessary for employment;
135	(iii) assisting the parent client to set up and follow a household budget; and
136	(iv) assisting the parent client to obtain employment.
137	[(f)] (g) The division may amend the employment plan to reflect new information or
138	changed circumstances.
139	$\left[\frac{(g)}{(h)}\right]$ If immediate employment is an activity contained in the employment plan the
140	parent client shall:
141	(i) promptly commence a search for a specified number of hours each week for
142	employment; and
143	(ii) regularly submit a report to the division on:
144	(A) how time was spent in search for a job;
145	(B) the number of job applications completed;
146	(C) the interviews attended;
147	(D) the offers of employment extended; and
148	(E) other related information required by the division.
149	[(h)] (i) If full-time education or training to secure employment is an activity
150	contained in an employment plan, the parent client shall promptly undertake a full-time
1 7 1	

151 education or training program.

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152	(ii) The employment plan may describe courses, education or training goals, and
153	classroom hours.
154	[(i)] (j) (i) As a condition of receiving cash assistance under this part, a parent client
155	shall agree to make a good faith effort to comply with the employment plan.
156	(ii) If a parent client consistently fails to show good faith in complying with the
157	employment plan, the division may seek under Subsection (2)(i)(iii) to terminate all or part of
158	the cash assistance services provided under this part.
159	(iii) The division shall establish a process to reconcile disputes between a client and the
160	division as to whether:
161	(A) the parent client has made a good faith effort to comply with the employment plan;
162	or
163	(B) the division has complied with the employment plan.
164	(3) (a) Except as provided in Subsection (3)(b), a parent client's participation in
165	education or training beyond that required to obtain a high school diploma or its equivalent is
166	limited to the lesser of:
167	(i) 24 months; or
168	(ii) the completion of the education and training requirements of the employment plan.
169	(b) A parent client may participate in education or training for up to six months beyond
170	the 24-month limit of Subsection (3)(a)(i) if:
171	(i) the parent client is employed for 80 or more hours a month; and
172	(ii) the extension is for good cause shown and approved by the director.
173	(c) A parent client who receives an extension under Subsection (3)(b) remains subject
174	to Subsection (4).
175	(4) (a) A parent client with a high school diploma or equivalent who has received 24
176	months of education or training shall participate in full-time work activities.
177	(b) The 24 months need not be continuous and the department may define "full-time
178	work activities" by rule.
179	(5) As a condition for receiving cash assistance on behalf of a minor child under this
180	part, the minor child shall be:
181	(a) enrolled in and attending school in compliance with Sections 53A-11-101.5 and
182	53A-11-101.7; or

183	(b) exempt from school attendance under Section 53A-11-102.
184	(6) This section does not apply to a person who has received diversion assistance under
185	Section 35A-3-303.
186	(7) (a) The division shall recruit and train volunteers to serve as mentors for parent
187	clients.
188	(b) A mentor may advocate on behalf of a parent client and help a parent client:
189	(i) develop life skills;
190	(ii) implement an employment plan; or
191	(iii) obtain services and supports from:
192	(A) the volunteer mentor;
193	(B) the division; or
194	(C) civic organizations.
195	Section 3. Section <b>35A-3-304.5</b> is enacted to read:
196	<u>35A-3-304.5.</u> Drug testing requirements.
197	(1) If the results of a questionnaire described in Subsection 35A-3-304(1) indicate a
198	reasonable likelihood that a parent client may have a substance use disorder involving the
199	misuse of a controlled substance, the division shall require the parent client to take a drug test
200	at the division's expense in order to continue to receive cash assistance under this part.
201	(2) If a parent client refuses to take a drug test required under Subsection (1), the
202	department shall terminate cash assistance under this part and the parent client may not reapply
203	for cash assistance under this part for:
204	(a) 90 days after a first refusal to take a drug test within one year; or
205	(b) one year after a second refusal to take a drug test within one year.
206	(3) A drug test given under this section shall be administered with due regard to the
207	privacy and dignity of the person being tested.
208	(4) Before taking a drug test under this section, a parent client may advise the person
209	administering the test regarding any prescription or over-the-counter medication the parent
210	client is taking.
211	(5) The result of a drug test given under this section is a private record in accordance
212	with Section 63G-2-302 and disclosure to a third party is prohibited except as provided under
213	Title 63G, Chapter 2, Government Records Access and Management Act.

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214	(6) If a parent client tests negative for the unlawful use of a controlled substance after
215	taking a drug test under Subsection (1), the parent client remains eligible for cash assistance,
216	subject to the other eligibility requirements of this part.
217	(7) If a parent client tests positive for the unlawful use of a controlled substance after
218	taking a drug test under Subsection (1), the parent client:
219	(a) shall be given a list of approved substance use disorder treatment providers that are
220	available in the area in which the individual resides; and
221	(b) may continue to receive benefits if the parent client enters into and follows the
222	requirements of an employment plan, including:
223	(i) receiving treatment, at the division's expense, from an approved substance use
224	disorder treatment provider for at least 60 days;
225	(ii) testing negative for the unlawful use of a controlled substance:
226	(A) in each subsequent drug test required by division rule during treatment; and
227	(B) in an additional drug test given at the conclusion of treatment; and
228	(iii) meeting the other requirements of receiving cash assistance under this part.
229	(8) If a parent client declines to enter into an employment plan required by Subsection
230	(7), or if the parent client enters into, but fails to meet, a requirement of an employment plan
231	under Subsection (7), including if the parent client refuses to take a drug test required by the
232	employment plan or tests positive for the unlawful use of a controlled substance in a drug test
233	required by the employment plan, the department shall terminate cash assistance under this part
234	and the parent client may not reapply for cash assistance under this part for:
235	(a) except as provided in Subsection (8)(b), 90 days after the day on which the
236	department determines, under this Subsection (8), that the parent client is no longer eligible for
237	cash assistance; or
238	(b) one year after the day on which the department determines, under this Subsection
239	(8), that the parent client is no longer eligible for cash assistance, if the department has
240	previously determined on at least one other occasion in the past year that the parent client is no
241	longer eligible for cash assistance under this Subsection (8).

Legislative Review Note as of 2-10-12 12:29 PM

Office of Legislative Research and General Counsel